

Message Text

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ACTION EUR-25

INFO OCT-01 ISO-00 INR-10 MBFR-04 PM-07 ACDA-19 DODE-00

NSC-10 SS-15 EURE-00 SSO-00 NSCE-00 USIE-00 DRC-01

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USCINCEUR

S E C R E T USNATO 4193

E.O. 11652: GDS, 12-31-81

TAGS: PARM, NATO

SUBJECT: MBFR: COMMENTS ON TEXT OF SECTION III(NEGOTIATING
STRATEGY)

REF: STATE 170768

SUMMARY: AT UK SUGGESTIONS, SENIOR POLADS ON SEPTEMBER 5
AGREED TO BASE SECTION III ON US CONTRIBUTION (REFTEL).
IN THIS FIRST PARAGRAPH-BY-PARAGRAPH REVIEW, COMMITTEE ACCEPTED
US PROPOSALS WITHOUT MAJOR MODIFICATIONS. UK INTRODUCED BRACKETS
AND AMENDMENTS TO DELAY PRESENTATION OF DETAILED PROPOSALS,
PARTICULARLY 700,000 FIGURES, IN INTIAL STAGE. INTERNATIONAL
STAFF SUBSEQUENTLY PREPARED A DRAFT TEXT OF SECTION III
(USNATO 4183). SEE SEPTTEL ON SPC DISCUSSION OF PUBLIC
AFFAIRS ASPECTS AND AD HOC GROUP WORK PROGRAM. SPC WILL
DISCUSS TEXT AGAIN ON SEPTEMBER 10. ACTION REQUESTED: GUIDANCE
IF POSSIBLE, BY SEPTEMBER 10, ON SPECIFIC QUESTIONS
RAISED BELOW. END SUMMARY.

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1. UK REP (LEVER) EXPRESSED APPRECIATION FOR RECENT
US PROPOSED TEXT FOR SECTION III (REFTEL). LONDON
CONSIDERED TEXT WILL THOUGHT OUT, FLEXIBLE, AND RESPON-
SIVE TO UK CONCERNS, AND PARTICULARLY WELCOMED EMPHASIS

IN US PAPER ON OPENING STATEMENTS AND DEVELOPMENT OF
MAIN THEMES. FRG, ITALY, CANADA, NETHERLANDS AND BELGIUM
ALSO PRAISED US PAPER.

2. FOLLOWING COMMENTS KEYED TO TEXT OF IS DRAFT:

PARA 1. UK REP BRACKETTED "THE FIRST TWO TO FOUR
MONTHS." LEVER EXPLAINED THAT TIMEING AND MANNER OF PRE-
SENDING SPECIFIC FIGURES WAS MOST DELICATE POINT FOR UK,
AND LONDON DID NOT WISH TO UNDERTAKE A COMMITMENT TO
INTRODUCE THEM IN FIRST TWO-TO-FOUR MONTHS. SOVIETS WOULD
PROBABLY REJECT FIGURES OUTRIGHT, IF THEY WERE INTRODUCED
TOO EARLY IN NEGOTIATIONS AND WITHOUT PREPARING THE GROUND.
US REP SAID THAT HE COULD NOT RPT NOT ACCEPT DELETION OF
2-4 MONTH TIMETABLE. NEW US PROPOSED NEGOTIATING STRATEGY
HAD ALREADY RESPONDED TO UK CONCERNS BY DELAYING INTRODUCTION
OF FRAMEWORK PROPOSAL UNTIL AFTER OPENING STATEMENTS AND
DEVELOPMENT OF MAIN THEMES. US WANTED ALLIED AGREEMENT,
HOWEVER, TO INTRODUCE FRAMEWORK PROPOSAL WITHIN FIRST 2-4 MONTHS.
DUTCH AND CANADIAN REPS AGREED WITH US. BELGIAN REP (WILLOT)
SUGGESTED PLACING WORD "SAY" BEFORE "TWO TO FOUR MONTHS".
LEVER SAID HE WOULD REFER THIS SUGGESTION TO LONDON.
(COMMENT: IF UK ACCEPTS PHRASE "SAY, THE FIRST TWO TO FOUR
MONTHS," CAN WE ACCEPT IT? END COMMENT.)

PARA 3. FRG REP (HOYNCK) INSERTED PHRASE "IN DETIAL"
AFTER "DEFINE" IN THIRD SENTENCE.

PARA 6. UK BRACKETS FOR SAME REASONS AS IN PARA 1.
PENULTIMATE SENTENCE ADDED AT CANADIAN SUGGESTION.

PARA 13. FIRST SET OF BRACKETS (TURKISH INNER
BRACKETS AROUND "THE TANK ARMY") IS FRG REVISION OF US
TEXT. BELGIAN REF AGREED WITH EVENTUAL INCLUSION OF A
FIGURE, BUT NOTED NATO STUDY STILL IN PROCESS ON DATA AND
EMPHASIZED IMPORTANCE WHICH THIS FIGURE WILL HAVE FOR FUTURE
EUROPEAN DEFENSE EFFORTS. NETHERLANDS REP STRONGLY OPPOSED
INTRODUCTION OF 700,000 FIGURE, SINCE IT WOULD PREJUDGE SECOND
PHASE. UK AND CANADIAN REPS COMMENTED THAT IT WOULD
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PROBABLY BY UNNECESSARY IN FIRST STAGE TO USE A SPECIFIC
FIGURE. AS REPORTED USNATO 4184, SECOND SET OF BRACKETS IS
LANGUAGE INSERTED BY UK AS PART OF ITS AGREEMENT TO DROP
ALTERNATIVE LANGUAGE IN PARAS 7 AND 7BIS (AND RESERVATION ON
PARA 8) IN SECTION II. (COMMENT: THIS PARA SHOULD BE READ
IN CONNECTION WITH PARA 8 IN SECTION II, WHERE MISSION HAS
PROPOSED A CROSS-REFERENCE TO SECTION III (USNATO 4184). IF
WASHINGTON APPROVES THIS PROPOSED CROSS REFERENCE IN SECTION II,
WHICH NOTES THAT 700,000 FIGURE IS FOR CONFIDENTIAL GUIDANCE
AT THIS STAGE, WE WOULD PUT IT FORWARD AS AN EFFORT TOWARDS
CONSENSUS, BUT WOULD MAKE OUR FINAL ACCEPTANCE OF SUCH
A STATEMENT IN SECTION II CONTINGENT UPON UK DROPPING
ITS ALTERNATIVE LANGUAGE FOR PARA 13 IN SECTION III,
EXCEPT FOR PARENTHETICAL SENTENCE IN UK TEXT WHICH COULD

BE RETAINED. END COMMENT.)

PARA 15. SECOND BRACKETTED PHRASE ADDED BY FRG,
TO REFLECT BONN'S INTEREST IN OBTAINING SPECIFIC PACT
AGREEMENT TO COMMON CEILING.

PARAS 16 AND 17. ITALIAN REP (SPINELLI) INSERTED
AMENDMENTS AS HOLDING ACTION UNTIL HE RECEIVED NEW
INSTRUCTIONS ON NEGOTIATING STRATEGY. (COMMENT: SPINELLI
WAS NOT PERSONALLY FAMILIAR WITH PRIOR LENGTHY DEBATE IN
SPC OVER "AGENDA" VERSUS "FRAMEWORK" APPROACH. IN
PRIVATE, WE REVIEWED ISSUE COMPLETELY WITH HIM AND HE
HAS AGREED TO TRY TO GET AUTHORIZATION TO JOIN OTHER
ALLIES IN ACCEPTING THIS PARAGRAPH. END COMMENT.)
RUMSFELD.

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